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DEPARTMENT OF STATE

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TO - AID/W TOAID A 647 X

USCINCSO ATTN POLAD USAID A 14

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7 February 1967

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FROM - BOGOTA

SUBJECT - Monthly Report - Public Safety Division
December 1966

REFERENCE -

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Arnold H. Dadian W.A.H.
AID/OPA 10/2/80

I. SITUATION

1. The year 1966 ended with an outer appearance of more overall stability in Colombia than before. However, the number of citizen deaths resulting from rural violence was up by one half from the previous month and more than four times that in December 1965, although there were no mass murders. Because of the widely scattered nature of the attacks through the country, the increases are attributed principally to some human phenomenon other than just guerrilla type bandit activity, which was not prominently in evidence. On the other hand the National Police took a beating with an increase in the number of deaths and an alarming rise in the number of wounded. The number of bandits captured by them was down by one third with a slight increase in the number killed, and the number of wounded remaining about the same. On the urban scene there was relative quiet with the incidence of spectacular crimes, which is usually high during the holiday season, hardly above the previous month. Civil turbulence and terrorism were at a minimum.

2. In accordance with instructions contained in AID/W December 16 memorandum with respect to format, figures on incidents and casualties are submitted as follows: (Column headings in the second part were changed somewhat to reflect totals for the year.)

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Please refer to
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PAGE 1 OF 3 PAGES

DRAFTED BY:

HOHardin:kwm

OFFICE

Public Safety

PHONE NO. DATE

1/20/67

APPROVED BY:

Herbert O. Hardin, Chief PSD Advisor

AID AND OTHER CLEARANCES

SComiskey/EMB/POL (in draft)

GP-3 Downgraded at
3 year intervals

cc:

The Ambassador GRHarkins/ADP
Chief/USMILGRP Col. Coffey/AA
RSampson/EMB/POL HMarsh/PO
JRFowler/DIR FDiLucia/IA
Col. Anderson

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PUBLIC SAFETY MONTHLY INCIDENTS REPORT

INCIDENTS	This Month	Monthly Average This Year	Total This Year	Total Last Year To Date
Demonstrations, riots	4	12.2	146	Not available
Attacks against police	1	3	36	" "
Attacks against police buildings and posts	9	.58	7	" "
Attacks by guerrillas or organized gangs on other than police	44	25.8	310	" "
Bombings and attempts	2	5.66	68	" "
Kidnapping (Political)	2	.666	8	" "
Sabotage	3	4.66	56	" "
Totals	65		631	

PERSONS ARRESTED, KILLED, WOUNDED

	Arrested	Monthly Average	Total Year	Killed	Monthly Average	Total This Year	Wounded	Monthly Average	Total This Year
<u>RURAL</u>									
Civilian				88	39.58	475	15	8.4	101
Criminal	42	33.3	400	20	11.8	142	10	3.5	43
Police				7	4.00	47	37	7.25	89
Subversive		1.75	21						
Subtotals	42		421	115		664	62		233
<u>URBAN</u>									
Civilian *		23.00	275	4	3.25	39	2	6.4	77
Criminal	17	12.5	150	8	2.75	33	8	2.66	28
Police				1	1.75	21	12	4.4	53
Sub-total	17		425	13		93	22		158
Grand Total	59		846	128		757	84		391

* Persons arrested in civil disturbance.

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BOGOTA TORID A 647
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4

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captured one, and wounded another who had been a National Police agent until 1957 when he was dismissed for bad conduct. On December 17-18, F-2 agents recovered five of the stolen carbines and six more revolvers, netting four more gangsters in the operation. It has definitely been established by the National Police that the motive for the theft was resale to common hoodlums, and there have been no political implications apparent.

10. In Bogotá on December 15, 8 subjects armed with revolvers and sub-machine guns entered a branch of the Bank of Bogotá in the edge of the central business district and took 400,000 pesos.

H/L { 11. In the City of Medellin, antioquia, on December 17, 4 hoodlums armed with revolvers and submachine guns entered a bank in the center of the city and took 60,000 pesos. Moments later, the National Police made contact with the band and one police agent was seriously wounded in the ensuing gun battle during which the gang again escaped. The following day a gang believed to be the same one entered another bank on the outskirts of the city. Two guards opened fire on them, driving them off. However, both guards were seriously wounded.

12. An example of public support for the police demonstrated on December 6 in Medellin where a hoodlum attacked a National Police Corporal with a knife, seriously wounding him. A citizen came to the aid of the corporal and killed his attacker. Public support for police in Medellin has a record for being outstanding.

Terrorism

H/L { 13. A bomb was found December 19 in the Venezuelan Embassy on the 23rd floor of the Bavaria Building where the American Embassy is also located (floors 2 thru 19). The guard in the Venezuelan Chancery noticed a suspicious looking package at about 2:30 a.m. and called the Marine Guard on duty in the American Embassy to obtain his opinion and assistance. The Marine Guard suspected a bomb and called the National Police who in turn called the DAS bomb disposal squad who removed the device. It was disarmed and analyzed by DAS and found to be of lethal power. The cannister was a Gillette aerosol foamshave can which had been packed with an explosive mixture. The plastic nozzle had been replaced with a paper cone in which was placed an inverted ampule of acid which had not penetrated the paper. On December 22 in the City of Cúcuta, Department of Northern Santander on the Venezuelan frontier, a low power bomb was exploded in front of the Venezuelan Consulate. Both incidents were believed to be in reprisal for the military occupation of the university campus in Caracas.

14. Subsequent to the finding of the bomb on the 23rd floor, two reports were received on separate occasions, one at noon and the other late at night,

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TOAID A 647
USAID A 14

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5

3

that bombs had been placed in the American Embassy. Each time joint searches by USAID Public Safety Personnel, Marine Guards, National Police, and DAS failed to turn up any artifacts.

15. Most of the new National Police Commanders in the departments were on vacation during the month. Several visited the USAID Public Safety Division Office and pledged their cooperation with USAID efforts, while others sent written messages. The lag in interest on the part of the outgoing commanders was more apparent during the month of December, and may account in part for the lower score by the National Police against the bandits, and the increase in National Police casualties.

16. DAS arrested 548 persons for major crimes during the month of December and listed property recoveries in the amount of 1,294,000 pesos.

17. DAS technicians have been using their skills in solving numerous major crimes, employing laboratory techniques in making dermal nitrate tests, firearms identification, questioned documents analysis, and restoring obliterated motor numbers. At least one of the technicians is IPA trained.

18. The seven Cubans who landed in November on the Island of Providencia in the San Andres Group ^{were released.} DAS is satisfied that these people are bonafide refugees. They have applied for U. S. visas.

19. Presidential Decree No. 2899, November 30, 1966, integrates the Rural Security Division (Rurales) into the overall DAS structure for the sake of efficiency. This will eliminate separate headquarters and commanders in the Llanos Orientales (Eastern Plains).

20. There are plans to expand DAS activities in the upper Magdalena Valley, using DAS rural personnel to counteract smuggling, cattle rustling, and to collect intelligence on subversive guerrilla activities.

21. Chiefs for the Public Order and Judicial Police Divisions have not yet been named. New chiefs have been named to DAS headquarters in Magdalena, Huila, and La Guajira, the latter of which was long overdue for a change.

22. On December 31, 1966, 76 students at the DAS school at Suba completed a 9 month course qualifying them as Detectives. General Luis Etilio Leyva and USAID Public Safety Advisors presented diplomas to the graduates in an impressive ceremony at which the President was in attendance. Coverage by the news media, including USIS, was comprehensive. USIS intends to prepare a film and documentary statements by General Leyva to be shown about the country. Such a project should considerably enhance DAS image before the public.

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BOGOTA TOAID A 647
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6

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II. OPERATIONS

1. Public Safety Training Advisors spent time during the month recording U.S. Army training film strips in preparation for their translation into Spanish. Upon completion of translation, 15 strips will be distributed to each school and Departmental Command of the National Police to be used in their recruit and in-service training.
2. Six english language training films (movie) on defensive driving were turned over to the National Police maintenance shop and driver training facility in Bogotá. A bi-lingual police sergeant there will translate the films into Spanish and they will be used in training of new drivers as well as refresher training for experienced ones.
3. USAID Public Safety Training Advisors are working with the new sub-commander of the District of Bogotá in the development of in-service training for personnel in all of the 13 precinct stations of the city. The sub-commander is a long time collaborator with the USAID Public Safety Project.
4. On December 12 through 15 a team of USAID Public Safety Advisors, accompanied by two National Police Majors, traveled to the Departments of Magdalena and La Guajira for the purpose of introducing the second phase of the firearms training in use of the Cal. .30 M-1 Carbine and the .12 gauge shotgun. This was instructor's training given Officers, Non-commissioned officers, and specially qualified agents who will in turn pass it on to the rank and file in their respective departments. On this trip 32 instructors were trained in Santa Marta and 34 in Riohacha. A critique was held by USAID/National Police members of the team after their return for the purpose of identifying the weaknesses in the training and improving future instruction. One of the points stressed was that the National Police Officers have been rather passive in the overall training operations and have tended to depend on Public Safety Advisors to take the lead, whereas the police officers should be improving their efficiency as instructors and enhancing their prestige in their own organization. The National Police Officers agreed that this argument had merit and promised to take a more active role in future exercises of this type.
5. On December 19-20, the junior Public Safety Training Advisor attended graduation ceremonies at the National Police School in Espinal where 131 agents were graduated from the National Police Recruit Course, and 19 seasoned personnel were graduated from the rural police training course. At the same time the Advisor made recommendations concerning the safety of the firing range, the butts of which are adjacent to a populated area. The school staff promised to work on the situation.

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TOAID A 6/7
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6. Distribution lists of investigative equipment and supplies being held in the National Police warehouse were jointly prepared by the USAID Municipal Public Safety Advisor and the National Police and equipment was distributed to seven capitals in the country. Issuance to capitals in the other departments will be made in coordination with the training and organization of their F-2 units.
7. On December 1, the Public Safety Investigations Advisors, General Luis Leyva, and his staff received an oral briefing from Mr. Bryan Quick on his 30 day Alien Control Study. His findings, conclusions, and recommendations were briefly outlined in Spanish. Translated copies of Mr. Quick's report have been presented to the DAS director. In addition, the report with its classified annex containing Mr. Quick's recommendations for U. S. assistance was distributed in the Mission/Embassy. The recommendations contained in the annex are regarded solely as those of Mr. Quick's made from a technical standpoint without regard to program resources and are not necessarily recommendations by the USAID Public Safety Division. With DAS divesting itself of many functions, including those of bodyguard, certificates of good conduct, and investigation of common crimes, it is believed that the recommendations can be carried out within the limits of its present human and material resources.
8. Because of the close relationship between alien control and contraband problems, Mr. Francis X. DiLucia, Senior USAID Customs Advisor, was invited to USAID Public Safety Division on December 1 for a conference on Mr. Quick's findings with a view to closer coordination between DAS and Customs in the future.
9. Public Safety Investigations Advisors were preparing two courses to increase the DAS capabilities in the INTERPOL and Narcotics sections and were looking into the possibilities of training more fingerprint classifiers and comparison personnel by using more experienced personnel in the Identification section as instructors.
10. Mr. Bryan Quick departed December 2 for his regular post of duty in Quito.
11. Mr. Salvador Romero, Public Safety Rural Advisor, departed December 28 for AID/A for TDY NTE 5 days and subsequent separation.

III. EVALUATION

1. Barring forced project curtailments in terms of personnel, training, and material resources below the absolute minimum required for effective operations, the USAID Public Safety Division views the opportunities for accomplishments with the National Police and DAS as most favorable in the

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TOAID A 647
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immediately ensuing years. With the apparent determination of the GOC Administration to maintain law and order, the President's specific directives to the National Police and DAS to implement AID recommendations, and the increasing assignment of U. S. trainees to key positions in both agencies, a minimum of problems on the GOC side is anticipated.

IV. RECOMMENDATIONS

None.

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MONTHLY TRAINING REPORT
NATIONAL POLICE
ANNEX I (A) DECEMBER 1966

Place, Type of Training, Duration	Entered Tng. This Month	Total in Training	Returned This Month	This Year to Date	Cum. Total to Date
U.S. TRAINING					
IPA/WASHINGTON 16 WKS					
GENERAL COURSE	4	4	4	20	72
IAPA/PANAMA 12 WKS					
GENERAL COURSE					2
IAPA/PANAMA 1 WK					
BOMB DISPOSAL COURSE					2
THIRD COUNTRY					
CRIMINALISTICS TRAINING, CARACAS					1
LOCAL TRAINING					
USE OF THE BATON					18,000
1 HR CRIMINAL INVEST.					335
PATROL METHODS 1 WK					4,404
DRIVER TRAINING 2 WKS	30	30	30	30	480
REVOLVER REFRESHER TNG 2 HRS					4,470
FBI-PPC REVOLVER TNG 20 HRS					213
AUDIO-VISUAL 2 WKS					24
COUNTER-BANDIT TNG 12 WKS			19	55	211
PUBLIC RELATIONS TNG 2 WKS					21
COUNTER-BANDIT TNG 3 WKS					450
COMMUNICATIONS TECH. 9 MO.		12		12	20
COMMUNICATIONS RADIO OPERATOR 3 MONTHS					42
PUBLIC RELATIONS ENGLISH SPEAKING 2 MOS					135
CRIMINAL INVEST. 3 WKS					50
INSTRUCTOR TNG 3 HRS					13
RIOT CONTROL TNG. 1 MO					2,849
POLICE AND PUBLIC ADMINISTRATION 220 HRS				25	25
FIREARMS TNG. FOR INSTRUCTORS 16 HRS	72	72	72	361	361
HUMAN COMMUNICATIONS				33	33
FUNDAMENTALS OF POLICE ADMINISTRATION 72 HRS				50	50
LEADERSHIP & SUPERVISION 56 HRS			46	46	46
SUPERVISION OF CRIMINAL INVEST. 256 HRS			29	29	29
PUBLIC RELATIONS					
TOURIST POLICE 10 MONTHS			21	21	21
LEGAL CRIMINAL INVESTIGATIVE PROCEDURES 256 HRS	622	622	622	622	622
ABOVE TRAINING IS IN ADDITION TO TRAINING CONDUCTED BY NINE SCHOOLS IN NINE POLICE COMMANDS IN THE COUNTRY AND THE OFFICER CANDIDATE SCHOOL "GENERAL SANTANDER"					

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MONTHLY TRAINING REPORT
ADMINISTRATIVE DEPARTMENT OF SECURITY (DAS)
ANNEX I (B) DECEMBER 1966

Place, Type of Training, Duration	Entered Tng. This Month	Total in Training	Returned This Month	This Year to Date	Cum Total to Date
<u>U.S. TRAINING</u>					
IPA, 12 WEEKS					1
SENIOR COURSE					1
IPA/WASHINGTON					133
16 WKS GENERAL COURSE	0	13	7	12	133
U.S. POST OFFICE (X)					1
GRAPHOLOGY, 6 MONTHS	0	1			1
TELETYPE-MAINTENANCE, 5 WKS CHICAGO					1
INTERNAL SECURITY SUPERVISORY					1
WASHINGTON - 10 WKS					41
IAPA/PANAMA 12 WKS GENERAL COURSE					7
IAPA/PANAMA - 1 WK					30
BOMB DISPOSAL COURSE					311
IAPA/PANAMA - 5 WKS					6
INTERNAL SECURITY COURSE					93
<u>LOCAL TRAINING</u>					
20 HR REVOLVER TNG					47
FBI-PPC COURSE				23	47
SENA, SSB RADIO COURSE, 6 MO, MEDALLIN & BOG		3			6
RURAL SECURITY					93
SCHOOL, AGUA AZUL					47
INTERNAL SECURITY COURSE BOGOTA					47
DAS ACADEMY, SUBA NEW AGENTS - 6 MOS					436
IN SERVICE - 3 MOS	0	109	76	111	436
TECHNICAL CRIMINOLOGY 4 MONTHS					182
CONFERENCES IN FIELD OFFICE BY IAPA GRADUATES					630
PRESIDENTIAL'S SPECIAL GROUP TRAINING	0	0		49	49
(X) U.S. Post Office Inspectors Course 4 Months - 6 Months					

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USAID A 14

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ANNEX II (A)
NATIONAL POLICE

NONE

ANNEX II (A)
ADMINISTRATIVE DEPARTMENT OF SECURITY (DAS)

NONE

ANNEX II (B)
NATIONAL POLICE
DELINQUENT PIO/C'S

NONE

ANNEX II (B)
ADMINISTRATIVE DEPARTMENT OF SECURITY (DAS)
DELINQUENT PIO/C'S

NONE

ANNEX II (C)
PIO/C'S ISSUED THIS MONTH - NATIONAL POLICE

NONE

ANNEX II (C)
ADMINISTRATIVE DEPARTMENT OF SECURITY (DAS)
PIO/C'S ISSUED THIS MONTH

NONE

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