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March 25, 1965

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ACTION

FROM - BOGOTA

SUBJECT - Monthly Report of Public Safety Division, Colombia
February, 1965

REFERENCE -

CP 3 Downgraded at 3
year intervals

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I. SITUATION

Even taking into account continued terrorist attempts by FIM elements, the number and size of rural bandit gangs appearing, and the abbreviated span of February, deaths from rural violence were down slightly from the previous month of January. Likewise there was a sharp reduction in the number of kidnappings for ransom, believed due largely to National Police and DAS successes against kidnap gangs and their efforts in January. Urban crime appeared to take a sudden dip.

National Police Intelligence reports yielded the following information:

Rural Violence

Citizens murdered by bandits	14	44
Citizens wounded by bandits	11	7
National Police murdered by bandits	7	17
National Police wounded by bandits	6	
Bandits captured by National Police	3	
Bandits killed by National Police	12	
Bandits wounded by National Police	3	
Bandits murdered by Bandits	1	
Attacks on fincas	12	
Attacks on National Police Posts	3	

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PAGE 1 OF 9 PAGES

DRAFTED BY

Nonardina PSD
JHDones

OFFICE

Public Safety

PHONE NO.

DATE

3/15/65

APPROVED BY:

James R. Fowler, Director

AID AND OTHER CLEARANCES

SEAN FISHER S/A

SComiskey: EMB Pol

GS Louis: PO

CEstabrook: EX

cc: Chf., Milgrp.
RWhiten, Pol.
FOpenchowski, PO

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Highway robbery (hi-jackings busses, trucks,
 other conveyances) ----- 4
 Kidnap for ransom (Rural) ----- 3

In the Department of Santander, at 7:00 p.m. on the night of February 5, 1965, ten bandits, dressed in blue coveralls and wearing tin petroleum workers' hats, attacked the National Police Post at Papayal, killing 2 agents, 1 civilian clerk, and one inspector's secretary; the arms of the dead agents were stolen as were some articles of uniform. On the same night 2 bombs were exploded in Bucaramanga, one close to the Government Building, and the other close to some military family quarters. Five home made bombs were exploded in Cúcuta, Capital of Northern Santander, near the Venezuelan Border. Although it cannot be ascertained at this time whether the attack and the acts of terrorism were coordinated, ELN leaflets were distributed in Bucaramanga that day calling attention to certain incidents about to pass.

On the evening of February 19, 1965, at 7:30 p.m., National Police F-2 agents maintaining surveillance over a Bucaramanga house suspected of being the operations base for the Papayal attack, engaged in a gun battle with the occupants of the house. One suspect was wounded, while the alleged leader, Alcides RAMIREZ Arcils, fled. A subsequent raid on the house turned up arms and other loot identified as having come from the Papayal Post, as well as ELN propaganda. Five Occupants were arrested. The next day, a National Police Carabinero Patrol cornered RAMIREZ in a gully near a church on the outskirts of town. Although he managed to wound one corporal in the ensuing fight, RAMIREZ was killed.

In another small settlement in Santander on February 10, 1965, at 7:00 p.m., about 45 men, armed with shotguns and rifles, sacked a general store. One of the attackers was wounded but was carried away by his confederates.

National Police are concerned over outbreaks of violence in the Department of Mariño in Southern Colombia on the Ecuador border and Pacific Coast. The people of this Department have prided themselves on their advanced state of social development, moderate financial resources, their peaceful disposition, and over all, the fact that their Department retained a state of tranquility while violence was at its peak in other parts of the country. There have been several sizeable massacres, mostly in attacks on fincas, during the past several months.

In the Department of Huila on February 8, 1965, a gang of 33 bandits clothed in military fatigues sacked a finca near Rivera taking the proprietor and three employees hostage. It was not ascertained whether two remaining employees were murdered. The following day, a gang of uniformed men estimated

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to number about 30 attacked a finca and store on the outskirts of Aipe, about 70 miles from Rivera, kidnapping the owner and demanding that 200,000 pesos ransom be paid in five days.

Intelligence collected by DAS agents under Col. Enrique MILLAN, (IPA) Chief of the DAS Field Office at Neiva, establishes with reasonable certainty that "Tiro Fijo", the bandit leader of Marquetalia, is now operating in the Rio Chiquito region in collaboration with the communist oriented leader in that region called "Ciro". From Rio Chiquito, bands of up to forty men have been making forays into nearby towns and ranches for the purpose of robbery, kidnapping, and terrorism. In February, DAS agents from Neiva captured two of "Tiro Fijo's" men and conducted some very useful interrogations. "Tiro Fijo" and his followers have been the objectives of extensive military operations during the past several months.

Terrorism

Arson -----	1
Deaths from arson -----	2
Bombs placed and/or exploded -----	17
Terrorists arrested by National Police -----	11

National Police apparently averted a wave of terrorism to be directed against the homes of U.S. citizens here, the U.R., OAS, and other institutions on Friday, February 23, 1965, when they arrested five men and two women ELN members, and in a swift follow-up raid on a third rate downtown hotel, seized a quantity of dynamite and other bomb making materials, along with ELN and Communist subversive propaganda, and several handbooks on guerrilla warfare.

Civil Turbulence

Strikes -----	0
Demonstrations and manifestations -----	7
Riots -----	4
National Police injured in riots -----	4
Civilians injured in riots -----	3

At 7:30 p.m., a group of persons estimated to be approximately 50 demonstrated in front of the National University, shouting "Yankee go home!"

type of insults and burning several paper facsimiles of the American flag. The National Police dispersed the group with a minimum of difficulty. Twenty minutes later, a group estimated to number 50 demonstrated at the Colombo-American Center, and began throwing rocks, breaking several windows in the building and smashing the windshield of an AID technician's auto parked in front. Police again quickly dispersed the group, but not without arresting four of the leaders, including two National University Students, one foreign student, and the wife of a known communist agitator, also a communist in her own right.

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In Cali on February 18, National Police were attacked by a group of rock hurling squatters whom they were attempting to remove from land owned by the Municipality. Four National Police agents and three squatters were injured by stones, but none seriously. When enforcements arrived, the Police surrounded the group and arrested 128 of them until the leaders could be singled out.

None of the outbreaks listed above have any study significance. ?

Urban Crime

Citizens murdered by gangsters -----	4
Citizens wounded by gangsters -----	3
Gangsters arrested by National Police -----	5
Kidnap for ransom (urban) -----	1

The National Police have reported intention to retire 8 Majors, mostly for reasons of misconduct or acts involving moral turpitude. The former sub-commander for the Special District of Bogotá is included in the group. He will face several charges of embezzlement and other counts. Fourteen lieutenants and sub-lieutenants are also to be retired for various reasons, mostly ineptness. The word "retirement" in the National Police does not always mean retired with pension. Personnel with less than fifteen years of service and not retiring on ill health receive no benefits. They are merely "dropped". This is part of a continuous purging process supposedly aimed at keeping the corps clean.

There were no important changes in high level personnel of DAS in February. Major M. G. PACHON de Torre took his vacation in February and will take up his post as Director of the newly created Division of Public Relations of DAS on March 1.

Accomplishments of DAS in February include:

- 1) Capture of five bandits who assaulted the ranch called "Campo Alegre" near Villavicencio and killed its administrator;
- 2) Capture of Juan Humberto VALDARAMIA, wanted for murder;
- 3) 58 arrests at the beginning of the month in the Cali jurisdiction in a roundup of criminal elements, some of whom were involved in recent kidnappings;
- 4) Capture of Luis Alberto MONCUI and his brother, Gustavo, wanted for murder and numerous robberies;

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- 5) Capture of three of a gang of car thieves and counterfeiters in Barranquilla, and recovery of three dismantled jeeps;
- 6) Capture of Jose Gustavo VELANDIA Esparza, alias "El Negro", wanted for assaults and robberies;
- 7) An excellent debriefing of Raul ECHEVERRIA Villegas, released kidnap victim, in Neiva, and subsequent investigation which established the identity of several of the kidnapers as henchmen of the communist bandit leader "Tiro Fijo", and
- 8) Capture in collaboration with the National Police of several bandits of the gang lead by "El Tocayo" in the Cali area.

Plans were completed and funds approved for the Middle Magdalena project of the Rural Security Service. The operations will comprise the area of the Magdalena Valley from La Dorada to Puerto Berrios, and will later be expanded into the lower Magdalena Valley. The Governor of Bolivar Department has requested assistance of the Rural Security Service in that area and has offered financial support. The Bolivar detachment of Rural agents will start with about ten men. Annex A is a copy of the Rural Security Service Budget for the first year of the Middle Magdalena Project which totals \$1,173,900 (Colombian pesos) including all equipment and arms and which has been approved by GOC. It should be noted that the Rural Security Service developed this project and obtained the financing from GOC resources.

Early in February the Chief of DAS completed a survey of the quality of investigative personnel of DAS. As a result the following ratings were established:

Detectives of superior quality -----	315
Detectives of regular quality -----	631
Detectives who should be observed for possible elimination -----	50
Detectives being utilized as drivers -----	17
Detectives being utilized in administrative posts -	11
Women detectives -----	15
Detectives suspended and under discipline -----	7
Detectives physically incapacitated -----	2
Total number of Detectives -----	1,033

It was considered that the majority of the detectives in the regular category were considered as capable of reaching the superior category through training. While a similar study is not available for any previous date, Public Safety feels that the above figures represent a substantial improvement during the past two years. The study will be repeated at the end of 1965.

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DAS has now accumulated a fund of \$100,000 (Pesos) from operations of the DAS Academy at Suba. This money is obtained by withholding half the salaries of all students at the academy during their training, and will be used to build the New DAS Academy recommended by Public Safety. An active search is now under way for a site for the New DAS Academy near Bogotá. This will require about twenty acres and will cost about \$200,000 (Pesos). In addition to the fund mentioned above DAS has the value of the present school, about \$400,000 (Pesos), to contribute toward the new Academy. Therefore a substantial portion of the funds necessary for the New DAS Academy may be regarded as in hand.

An especially important advance was made in February, which gives further evidence of the increasing confidence of GOC in DAS and its Chief. The Chief of DAS was able to obtain a special appropriation from available administrative funds of the Government for salary increases of DAS personnel up through and including Field Office Chiefs. This appropriation required the approval of the Ministers of Finance, Government and Justice, the President, and the Civil Service Commission. The increase will take effect March 15, and will raise the basic DAS salary from CP \$720 per month to CP \$1,120. The Field Office Chiefs will now be at the CP \$2,500 level, with corresponding increases in between. It is expected that the basic salary increase, along with the planned national recruiting drive under the new Public Relations Division of DAS, will bring an adequate solution to the recruiting problems in DAS. It is hoped that suitable increases in the higher categories of DAS will soon be forthcoming.

In February, the Chief of the Uniformed Customs Guard (Resguardo Nacional) resigned irrevocably after a long and nasty exchange of charges and countercharges with the Director, Captain Felix LIEVANO. Captain LIEVANO continued his independent campaign of raids and confiscation of contraband running into many millions of pesos in value. Public Safety awaits with intense interest the designation of a new Chief of the Uniformed Customs Guards to determine whether or not Captain LIEVANO will receive the support he needs to continue his very worthwhile leadership.

II. OPERATIONS

Communications

Equipment in Monserrate station overlooking Bogotá is now being installed and testing is expected to begin at an early date. This is the hub of the Common User (Ministry of Government) Net. A temporary patch panel was designed for the Bogotá teletype service at the Ministry Communication Center and will be installed soon. The design was done by the USAID Public Safety Telecommunications Advisor and is being built by the National Police. It will link up the

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local teletype service between the two police agencies and the center in Bogotá.

All of the Common User System stations in the territories are in except Morichales, Paoa San José de Oconé, San Andres, Mirití, San Felipe, and El Coco. It will be necessary to provide a new set for San Andres because of the old one (provided by GOC) being destroyed along with the Intendente's Building there in a fire of incendiary origin.

Paul KATZ, AD/W Public Safety Telecommunications Engineer visited Bogotá February 20 to 24 for the purpose of discussing the emergency tele-communications survey in Santander and demonstrating police telecommunications equipment used in South Vietnam. Field testing of this equipment in Santander is expected to begin early in March.

Public Safety Telecommunications Advisor spent February 9-12 in Valle to see what testing would be necessary to survey for a tactical radio net in that Department.

Rural Police

Rural Public Safety Advisor and Milgroup Intelligence Advisor traveled to Espinal February 3, remaining for two days for the purpose of consulting with the Commander of the National Police School and his staff regarding the possibility of incorporating rural intelligence type training into the curriculum. The Commandant of the school was enthusiastic and submitted a recommendation to the Chief of Staff in Bogotá that the material which was appropriate to the need be incorporated, lengthening the duration of the Rural Police training cycle from ten weeks to twelve. Extraneous material such as bayonet training, etc. was deleted from the curriculum.

Rural Public Safety Advisor traveled to Cali, Department of Valle, February 9-12, in company with the Telecommunications Advisor, for the purpose of reviewing the law and order situation there and making appropriate recommendations. A classified version of the report is being transmitted to AID/W in a separate airgram.

General

During the early part of February, the Minister of war requested from the USAID Public Safety Division its comments on a joint operations plan developed by the Joint Chiefs Planning staff regarding repression of kidnappings. Proposed participants were the Army, National Police, DAS, Ministry of Justice, and Ministry of Government. The Public Safety Division submitted its observations based on the following three points: 1) No one organization should pre-empt the role of the other, but each should be assigned its respective role; 2) Leadership should be determined in each individual case according to the circumstances which prevail; 3) Press releases, especially

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with respect to successes against such criminal activities should be released jointly by all participating agencies, giving due credit to each organization.

The Public Safety Division also provided, as requested, a compilation of terms of reference for use in investigation of kidnap cases.

Successes of considerable note against the kidnapers by the National Police and DAS preceded any implementation of the joint plan.

During February, the Investigations Advisor accompanied the Chief of DAS and other DAS officials on a four day inspection of the Middle Magdalena region in preparation for the beginning of Rural Security Service Operations in that area. Contact was made with several of the large cattle ranchers who offered facilities for the headquarters of the Rural Security Post, with city officials at Puerto Boyacá who offered free rental and services for the Rural Security Post to be established in that city, and with the Manager of the Texas Company installations near Puerto Boyacá who also offered assistance.

The FY 65 DAS Program Agreement was completed and approved by the Director, USAID, in February and it is hoped the signing by the necessary GOC entities will be completed during the first half of March. A priority B is being requested for the vehicles provided under this agreement as they are intended for specific and urgent internal security requirements in Bogotá and in certain rural areas. A priority A will be requested for some of the communications equipment. OK

The Special Internal Security Group in Bogotá continues to operate with increasing effectiveness, but is handicapped by the lack of vehicles and equipment programmed under the FY 65 Pro-Ag. The Chief of DAS has strictly observed the understanding to devote this carefully selected group to mutual objectives and refrain from transfers or assignments to members of this group not agreeable to Public Safety. Epaminondas GORDILLO, the Supervisor of the Group, will return March 12 from advanced training in Washington, D. C., which was planned to prepare him for this assignment.

The Inspection Office of DAS is currently preparing a report for the Investigations Advisor which will show the present assignments of all IAPA graduates of DAS. This group will total 111 graduates at the end of the current course.

Mr. Paul HOFFEY, Public Safety Advisor, Municipal, arrived Bogotá, February 23 to begin a 2 year assignment.

III. EVALUATION

No change.

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IV. RECOMMENDATIONS

In addition to those of previous month:

1) There are numerous requests from the IPA Inter-American Course graduates for the training materials and books which were to be forwarded to them through the USAID Mission at the termination of their courses in AID/W. Since it is important that these materials be forwarded while there is still live enthusiasm, it is requested that action be taken to expedite their shipment.

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ANNEX ABUDGET, 1965

Middle Magdalena Project-Rural Security Service (DAS).

PERSONNELPESOS

Salaries	\$ 314,880
Bonuses	18,044
Administrative costs	<u>62,976</u>
Total personnel costs	<u>\$ 395,900</u>

OTHER COSTS

Maintenance & insurance	\$ 24,000
Equipment (2 Jeeps, 2 Outboard motors and boats)	180,000
Arms (30 revolvers, 15 sub-machine guns)	48,000
Travel expenses	420,000
Communications Services	7,000
Public Services	5,000
Materials & supplies	80,000
Rentals	12,000
Incidentals	<u>2,000</u>
Total other costs	<u>\$ 773,000</u>
Budget total	<u>\$ 1,173,900</u>

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MONTHLY TRAINING REPORT

NATIONAL POLICE

ANNEX I (A)

FEBRUARY, 1965

PLACE, TYPE AND LENGTH OF TRAINING	ENTERED TRAINING THIS MONTH	TOTAL IN TRAINING	COMPLETED TRAINING THIS MONTH	COMPLETED TRAINING TO DATE
<u>U. S. TRAINING</u>				
IAPA/PANAMA 12 WEEKS GENERAL COURSE				2
IPA/WASHINGTON 16 WEEKS GENERAL COURSE		8	8	32
IAPA/PANAMA ONE WEEK BOMB DISPOSAL COURSE				2
<u>LOCAL TRAINING</u>				
USE OF THE BATON ONE HOUR CRIMINAL INVESTIGATION COURSE				18,920
PATROL METHODS ONE WEEK COURSE				300
DRIVER TRAINING TWO WEEKS COURSE				4,404
REVOLVER REFRESHER TRAINING, TWO HOUR COURSE				450
FBI-PPC REVOLVER TRAINING, TWENTY HOUR COURSE				6,470
AUDIO-VISUAL TWO WEEKS TRAINING COURSE				197
COUNTER-BANDIT TRAINING, TEN WEEKS DURATION	18	18	21	24
PUBLIC RELATIONS 2 WKS. TRAINING COURSE				60
COUNTER-BANDIT TRAINING, SPECIAL 3 WEEKS COURSE				21
CRIMINALISTICS TRAINING, CARACAS				450
				1

**ABOVE TRAINING IS IN ADDITION TO TRAINING CONDUCTED BY SEVEN POLICE SCHOOLS IN SEVEN POLICE COMMANDS IN THE COUNTRY AND THE OFFICER CANDIDATE SCHOOL "GENERAL SANTANDER".

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MONTHLY TRAINING REPORTDEPARTAMENTO ADMINISTRATIVO DE SEGURIDAD (DAS)ANNEX I (B) - FEBRUARY, 1965

PLACE, TYPE AND LENGTH OF TRAINING	ENTERED TRAINING THIS MONTH	TOTAL IN TRAINING	COMPLETED TRAINING THIS MONTH	COMPLETED TRAINING, TO DATE
U. S. TRAINING				
IPA, 12 WEEKS SENIOR COURSE			3	1
IPA/PANAMA 12 WEEKS GENERAL COURSE				41
IPA/WASHINGTON 16 WEEKS GENERAL COURSE		10	5	31
IPA/PANAMA 1 WEEK BOMB DISPOSAL COURSE				7
IPA/PANAMA 5 WEEKS INTERNAL SECURITY COURSE				30
U. S. POST OFFICE GRAPHOLOGY, 6 MONTHS COURSE		1		
TELETYPE MAINTENANCE, 5 WEEKS, CHICAGO				1
INTERNAL SECURITY SUPERVISORY WASHINGTON 10 WEEKS	1	1		
LOCAL TRAINING				
20 HOUR REVOLVER TRAINING FBI-PPC COURSE (X)				118
SENA, SSB RADIO COURSE, 6 MONTHS MEDELLIN		5		
RURAL SECURITY SCHOOL, AGUA AZUL			36	36
INTERNAL SECURITY COURSE, BOGOTA		12		
DAS ACADEMY, SUBA NEW AGENTS - 3 mos. IN-SERVICE - 3 mos.	25	25	25	157
TECHNICAL CRIMINOLOGY 4 MONTHS CONFERENCES IN FIELD OFFICE		47		75
IPA GRADUATES				630

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ANNEX II (a)

NATIONAL POLICE

Public Safety Commodities received - None.

ANNEX II (b)

NATIONAL POLICE

"Public Safety Commodities not Received (Long-lead times)"

PIO/C Number	Date Issued	Delivery Date	Item Number	General Description
514-066-5-31105	7/9/64	12/31/64	40-41	Multiplex Speech-Plus tone unit Automotive Teletype Machine

ANNEX II (c)

NATIONAL POLICE

"Public Safety PIO/C's issued for the month of February" - None.

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ANNEX II (d)

"Public Safety Commodities Received, Cumulative Report"

P/O/C Number	Sub-Off	Delivery Date	General Description	Check if Received	List Item No. Not Yet Received	Cumulative and Value Items Rec'd.	Condition Mag. Ref.
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ADD:

514-710-066-5-40055

Investigative and photo lab equipment

\$ 2,874

Now to National Police

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